

Energy Planning and Economic impacts

April 2016



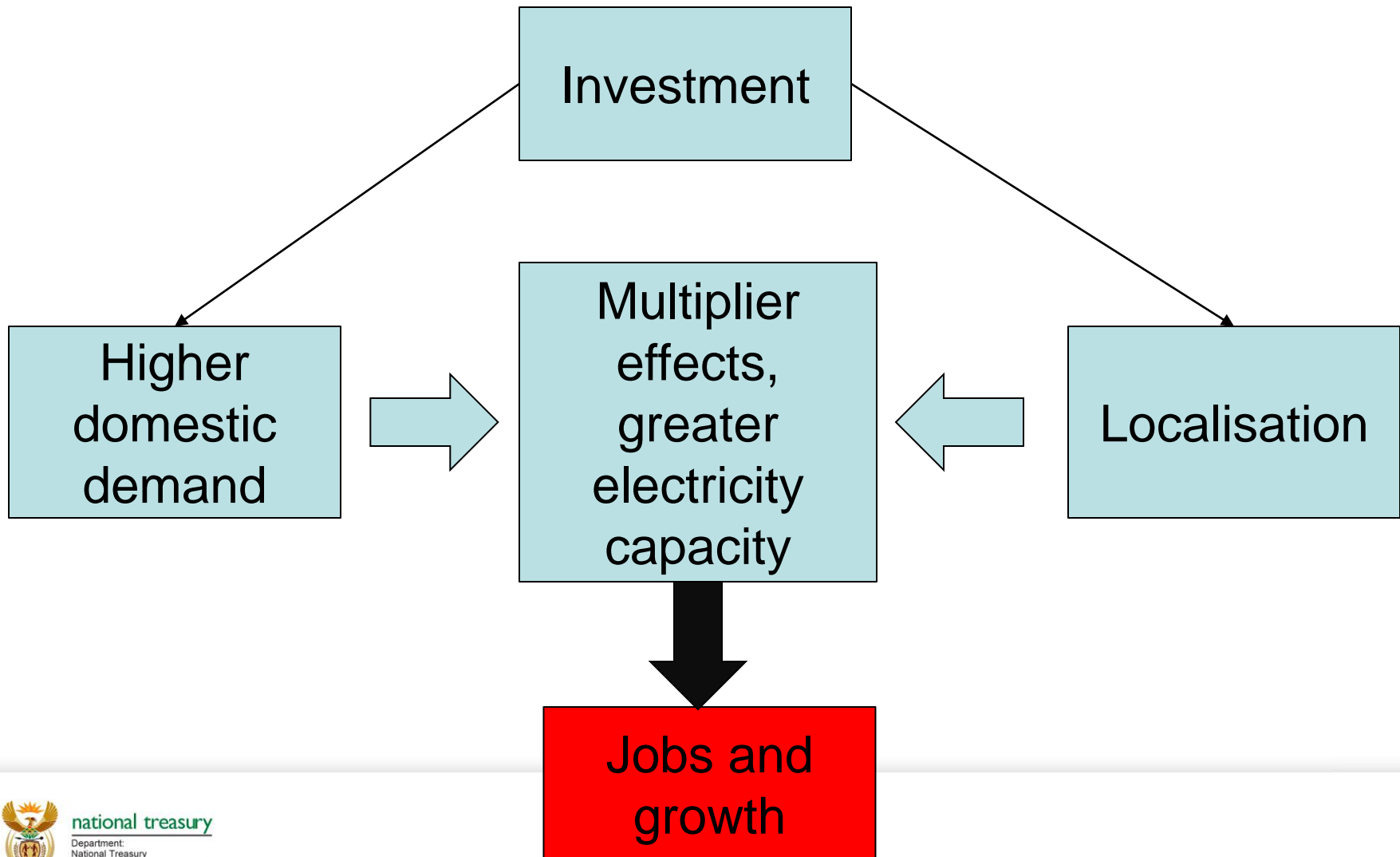
national treasury

Department:
National Treasury
REPUBLIC OF SOUTH AFRICA

Key messages

- The general understanding of the impacts of energy build programmes on the economy is that the larger the investment, the more positive the impact
- However, least costs (including the cost of externalities) programmes generate the most beneficial effects as:
 - electricity prices follow a lower trajectory,
 - crowding out effects of other sectors are smaller, particularly in a capital constraint economy such as South Africa
 - Slower pace of debt accumulation

It seems the general understanding is....



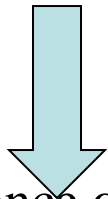
But this is only a small part of the story

- In every economy

Household savings + government savings + savings by companies + foreign savings = total investment + changes in inventories

- In South Africa

Household savings + government savings + savings by companies < total investment + changes in inventories



- Reliance on foreign savings



Increase in foreign debt and external vulnerabilities

- A large foreign currency liability can spark a financial crisis in the presence of a large exchange rate depreciation- sudden stop dynamics

Why is this a problem

How do we fund the expenditure then?

- Reduce other investment i.e crowd out effect, which works though interest rates
- Increase domestic savings, which means that in the short-run:
 - Government must consume less – is this possible?
 - Households must consume less- how would this affect aggregate demand?
 - Other firms must save more and invest less- crowding out again? What will happen to demand for electricity?
- But what is happening to asset prices and balance sheets?
- Increase prices, but price increases have negative effects on the economy
 - Absolute price effects reduce the purchasing power of everyone and reduce the competitiveness of the South African economy relative to other economies. May lead to improved electricity intensity.
 - Relative price effects- reduce the relative returns of those industries that are electricity intensive
 - Threshold effects lead to industries closing down or switching to their own sources of electricity- what is the impact of this on electricity demand

What if government does the funding?

- Government has two ways to do this:
 - Cut other government expenditure to fund electricity expenditure- what should we cut?
 - Raise taxes, but increasing taxes has generally negative effects and at some point Laffer curves come into play-> higher taxes lead to lower tax revenues.

Localisation will offset any negative effects

- It depends:
 - Is the localised product more expensive and does it increase the costs of doing business
 - do we have enough resources i.e engineers, technicians, etc, otherwise we will be bidding the cost of resources and putting other companies out of business

Understand the broader effects

- No expansion of electricity supply is not an option. Insufficient capacity has a very negative effect on the economy
- However, we need to bear in mind that some options can have a very negative effects on the economy by crowding out private investment, leading to very large increases in prices or taxes or increasing the external vulnerability of the economy.
- These options offset the positive effects
- Understanding the impacts on the economy is critical as this will also indicate whether we are likely to overinvest, which has implications for pricing and sustainability of electricity producing companies.